# **Public Document Pack**



# Agenda for a meeting of the Shipley Area Committee to be held on Wednesday, 13 September 2017 at 6.00 pm in the Council Chamber, Bingley Town Hall

# Members of the Committee - Councillors

CONSERVATIVE	LABOUR	GREEN				
Heseltine Shaw Barker Davies Riaz Townend	Greenwood Ross-Shaw	Love				

# Alternates:

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CONSERVATIVE	LABOUR	GREEN				
Cooke Ellis	Hinchcliffe	H Hussain Warnes				
Pennington M Pollard						
D Smith Whiteley						

# Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

Decisions on items marked \* are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.

From: To:

Parveen Akhtar City Solicitor

Agenda Contact: Palbinder Sandhu

Phone: 01274 432269

E-Mail: palbinder.sandhu@bradford.gov.uk

# A. PROCEDURAL ITEMS

# 1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

# 2. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

# Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

# 3. MINUTES

## Recommended -

That the minutes of the meeting held on 28 June 2017 at 7.30pm be signed as a correct record (previously circulated).

(Palbinder Sandhu – 01274 432269)





# 4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Palbinder Sandhu - 01274 432269)

# 5. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Monday 11 September 2017.

(Palbinder Sandhu - 01274 432269)

## **B. BUSINESS ITEMS**

# 6. STREET LIGHTING COLUMN REPLACEMENT PROGRAMME

1 - 10

The Strategic Director of Place will submit **Document "I"** which seeks to advise members regarding the replacement of street lighting columns determined as non compliant and the subsequent recommendations as to how the West Yorkshire Local Transport Plan Funding allocation is most effectively utilised.

# Recommended -

That the Priority 1 street lighting column replacement scheme listed in Table A of Appendix 1 of Document "I" be implemented.

(Environment and Waste Management Overview and Scrutiny Committee)

(Allun Preece – 01274 434019)





# 7. ALL ALONE ROAD, WROSE

11 - 20 <u>Windhill</u> <u>and</u> Wrose

The Strategic Director of Place will submit **Document "J"** which seeks the Committee's approval to allocate £3,500 towards a jointly funded traffic scheme promoted by Bradford East and Shipley Area Committees to address anti-social behaviour and road safety concerns on All Alone Road, Wrose.

# Recommended -

- (1) That this Committee allocates £3500 as half the required outstanding contribution to promote a Public Spaces Protection Order allowing gates to be installed on All Alone Road.
- (2) That a report be presented to the Bradford East Area Committee, seeking that Committee's approval to allocate the required £3500 shortfall necessary for a jointly funded Public Spaces Protection Order (PSPO) promoted by Bradford East and this Committee to address anti-social behaviour on All Alone Road, Wrose.
- (3) That Wrose Parish Council be advised accordingly.

(Environment and Waste Management Overview and Scrutiny Committee)

(Simon D'Vali - 01274 432100)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER







# Report of the Strategic Director of Place to the meeting of Shipley Area Committee on 13 September 2017

**Subject: Street Lighting Column Replacement Programme** 

Summary statement: This report seeks to advise members regarding the replacement of street lighting columns determined as non compliant and the subsequent recommendations as to how the West Yorkshire Local Transport Plan Funding allocation is most effectively utilised.

Steve Hartley Strategic Director Place

Report Contact: Allun Preece

Phone: 01274 434019

E-mail: allun.preece@bradford .gov.uk

**Portfolio:** 

**Regeneration, Planning and Transport** 

Overview and Scrutiny Area:

**Environment and Waste Management** 

# 1.0 SUMMARY

1.1 This report seeks to inform the Area Committee of the requirement to replace street lighting columns that have been identified as non-compliant. That is, they are in need of urgent replacement due their age and condition based upon the findings of inspections carried out during reactive maintenance visits.

# 2.0 BACKGROUND

- 2.1 An essential part of the maintenance of the street lighting assets is to carry out visual inspection of each column, which provides valuable information as to the condition of the unit, specifically the structural integrity of the column.
- 2.2 Many of the steel columns were installed over 30 years ago and although a programme of external painting has prevented the columns from corroding on the outside the inside remains unprotected, and is therefore vulnerable.
- 2.3 There are also a significant number of concrete columns that are in excess of 30 years old which are prone to cracking as a result of corrosion to the steel reinforcing bars inside the columns which also require replacement when identified as non compliant.

# 3.0 OTHER CONSIDERATIONS

- 3.1 When replacing life expired columns the most effective means is to replace on a scheme basis therefore not only replacing the columns but also improving the lighting to modern standards.
- 3.2 All new lighting installed as part of the column replacement programme is now energy efficient LED lighting saving around 50% of the energy used based on the energy consumption of the previous equipment, the new units can also be preprogrammed to reduce the lighting levels outside peak periods

# 4.0 FINANCIAL AND RESOURCE APPRAISAL

- 4.1 The funding required for the Priority 1 schemes in Appendix 1 is estimated as £12500 which is allocated to the Shipley Area Committee.
- 4.2 The total West Yorkshire Local Transport Plan budget allocated to the Council by the Department for Transport is £132,400. This has been allocated between the Area Committees based upon the engineer's evaluation of condition to deal with the Priority 1 column replacement schemes based upon the value of the estimates.

# 5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no risk management and governance issues

# 6.0 LEGAL APPRAISAL

6.1 The Council has a power under Section 97 of the Highways Act 1980 to provide and maintain street lighting columns.

# 7.0 OTHER IMPLICATIONS

When lighting is replaced as a whole street or scheme there may be some columns that have been previously replaced as a result of accident damage or maintenance replacements, these columns are either designed around wherever possible for retaining in situ or carefully removed for re-use for reactive maintenance.

# 7.1 EQUALITY AND DIVERSITY

7.1.1 There are no equal rights implications at this time

# 7.2 SUSTAINABILITY IMPLICATIONS

- 7.2.1 Galvanised steel street lighting columns are recyclable when replaced on reaching the end of their design life which is likely to be in excess of 50 years; modern lanterns are constructed so that over 90% of the materials can also be recycled.
- 7.2.2 LED lanterns have an anticipated life in excess of 100,000 hours, which equates to around 25 years dramatically reducing the maintenance requirements when compared to traditional light sources.

# 7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Modern street lighting equipment is considerably more energy efficient than older apparatus, and when using variable lighting levels along with white light can significantly reduce the energy consumption and CO<sup>2</sup> emissions.

## 7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 Street lighting is a highly visible front line service. Good street lighting provides a vital function during the hours of darkness, protecting people and property and enhancing the night-time environment. Effective street lighting deters criminal activity and reduces road accidents.

## 7.5 HUMAN RIGHTS ACT

7.5.1 There are no direct Human Rights implications arising from the recommendations below.

# 7.6 TRADE UNION

7.6.1 There are no Trade Union implications in this item

# 7.7 WARD IMPLICATIONS

7.7.1 Priority 1 Scheme in Appendix 1 is within Shipley Ward.

# 8 NOT FOR PUBLICATION DOCUMENTS

8.1 There is no restriction on the publication of this report.

# 9.0 OPTIONS

- 9.1 Members are asked to consider implementing the schemes listed in Table A of Appendix 1 which are prioritised with Priority 1 (being the schemes requiring the most urgent replacement as identified by site surveys). Designs and detailed estimates have been prepared for these schemes, a copy of these designs are in Appendix 2.
- 9.2 Members may choose to implement column replacement schemes from Table B in Appendix 1, budget estimates have been prepared for these schemes. However, it may be necessary to remove any non compliant columns for safety reasons should they not be replaced in this financial year

# 10.0 RECOMMENDATIONS

10.1 That the Priority 1 street lighting column replacement scheme listed in Table A of Appendix 1 of the report be implemented..

# 11.0 APPENDICES

- 11.1 Appendix 1 Column Replacement Schemes for Area Committee consideration
- 11.2 Appendix 2 Designs of column replacement schemes from Tables A & B in Appendix 1.

# 12.0 BACKGROUND DOCUMENTS

None.

# Appendix 1 Column Replacement Schemes for Area Committee consideration

# **Table A - Priority 1 Schemes**

Ward	Priority	Road	Estimate
Shipley	1	Glenview Road	£12500
Total			£12500

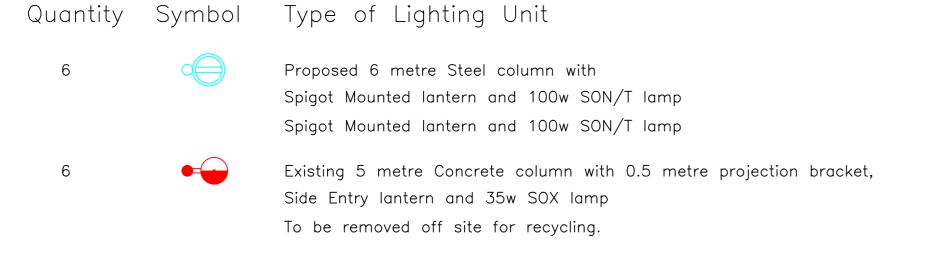
# **Table B - Other Schemes**

Ward	Priority	Road	Estimate
Windhill and Wrose	2	Thackley Old Road	£71835
Total			£71835

# Appendix 2 Designs for consideration









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# Report of the Strategic Director of Place to the meeting of the Shipley Area Committee to be held on 13 September 2017

J

# Subject:

To seek this Committee's approval to allocate £3,500 towards a jointly funded traffic scheme promoted by Bradford East and Shipley Area Committees to address anti-social behaviour and road safety concerns on All Alone Road, Wrose.

# **Summary statement:**

The Council has, for some time, being receiving complaints regarding anti-social behaviour (ASB) on All Alone Road, Wrose. This ASB includes fly tipping, drug use, and using All Alone Road (between its junctions with Westfield Lane and Highfield Road) as a well known local route to evade pursuing Police Vehicles.

It is considered that (via means of a Public Spaces Protection Order) the provision of gates across All Alone Road preventing vehicular access but allowing the unhindered passage of pedestrians would help address ASB.

## It is recommended:

- That this Committee allocates £3,500 as half the required outstanding contribution to promote a Public Spaces Protection Order allowing two gates to be installed on All Alone Road.
- That a report be presented to the Bradford East Area Committee, seeking that Committee's approval to allocate the required £3,500 shortfall necessary for a jointly funded PSPO promoted by Bradford East and this Committee to address anti-social behaviour on All Alone Road, Wrose.
- That Wrose Parish Council be advised accordingly.

Ward 28 – Windhill & Wrose Ward 13 – Idle & Thackley

Steve Hartley
Strategic Director (Place)
Report Contact: Simon D'Vali

Phone: (01274) 432100

E-mail: simon.dvali @bradford.gov.uk

**Portfolio:** 

Regeneration, Planning and Transport Overview & Scrutiny Area:

**Environment & Waste Management** 

## 1. SUMMARY

- 1.1 The Council has, for some time, being receiving complaints regarding antisocial behaviour (ASB) on All Alone Road, Wrose. This ASB includes fly tipping, drug use, and using All Alone Road (between its junctions with Westfield Lane and Highfield Road) as a well known local route to evade pursuing Police vehicles.
- 1.2 It is considered that (via means of a Public Spaces Protection Order (PSPO)) the provision of two gate across All Alone Road preventing vehicular access but allowing the unhindered passage of pedestrians and horse riders would help address fly tipping and drug abuse occurring along the road, and prevent it from being used as a means of evading police pursuit.
- 1.3 The Council considers it expedient to promote a PSPO: -
  - (i) For avoiding danger to persons or other traffic using All Alone Road, or for preventing the likelihood of any such danger arising; and
  - (ii) For promoting and/or improving the amenities of the area through which All Alone Road runs.

# 2. BACKGROUND

- 2.1 All Alone Road is approximately 800 metres in length between its junctions with Westfield Lane and The Stray (Highfield Road), and the road's centreline forms the boundary of 'Windhill & Wrose' and 'Idle & Thackley' electoral wards.
- 2.2 All Alone Road is unadopted highway, meaning the Council as highway authority is not responsible for its maintenance and upkeep (responsibility resting with the immediate frontagers as street managers).
- 2.3 The Council has, for some time, being receiving complaints regarding ASB on All Alone Road, Wrose. This ASB includes fly tipping, drug use, and using All Alone Road (between its junctions with Westfield Lane and Highfield Road) as a well known local route to evade pursuing Police Vehicles (the road effectively being used as a 'get-a-way' route).
- 2.4 All Alone Road is also used by illegal quad bikes as part of the circuit from Ravenscliffe/Thorpe Edge to Windhill, Dockfield and beyond.
- 2.5 In November 2016, Cleansing Services supplied data on the number and nature of attendances to All Alone Road which numbered 20 separate occasions in 24months.

- 2.6 Previous and ongoing attempts to address ASB on All Alone Road include the provision of 'No Fly Tipping' signs (showing potential fines) at key locations, covert surveillance camera use, and CCTV warning notices at both ends of the road.
- 2.7 Cases of fly tipping are examined for evidence, and where appropriate, are followed up with environmental enforcement. Any prosecutions are publicised with a view to deterring future offences.
- 2.8 Wrose Parish Council has requested that a section of All Alone Road be gated off, and it is considered that (under powers granted by a PSPO) the provision of two gates on the 'unmade' section precluding vehicular access (except for the emergency services and specified residents who would have keys to open the gates) would help address those ASB issues referred to within Item 2.3 of this report. The gates would allow pedestrian 'through access' at all times.
- 2.9 The combined cost of promoting a PSPO and providing two gates (including their manufacture and installation) would be in the region of £9000.

  Wrose Parish Council has agreed a contribution of £1250 to the legal costs of promoting the PSPO, and would meet in full the £750 cost associated with the manufacture and installation of two gates. The cumulative total of £2000 by Wrose Parish Council means a residual sum of £7000 would be required.
- 2.10 A financial contribution may potentially be available from the Safer Communities Budget, and if so, that particular financial sum will be reported to this Committee at a future meeting.
- 2.11The three Local Members for Windhill & Wrose have expressed keen support for the Parish Council's request to have the road gated off under powers conferred by a PSPO.

# 3.0 Public Spaces Protection Order

- 3.1 The Anti-social Behaviour, Crime and Policing Act 2014 introduced several new tools and powers for use by councils and their partners to address ASB in their local areas. Public Spaces Protection Orders (PSPOs) are one of the tools available under the 2014 Act.
- 3.2 Councils can use PSPOs to prohibit specified activities, and rather than targeting specific individuals or properties, they focus on the identified problem behaviour in a specific location. PSPOs replace Gating Orders.

- 3.3 PSPOs can be introduced in a specific public area where the local authority is satisfied on reasonable grounds that certain conditions have been met. The first test concerns the nature of the anti-social behaviour, requiring that:
- activities that have taken place have had a detrimental effect on the quality of life of those in the locality, or it is likely that activities will take place and that they will have a detrimental effect
- the effect or likely effect of these activities:
  - is, or is likely to be, persistent or continuing in nature
  - is, or is likely to be, unreasonable
  - justifies the restrictions being imposed.
- 3.4 A PSPO can last for up to three years, after which it must be reviewed. If the review supports an extension and other requirements are satisfied, it may be extended for up to a further three years. There is no limit on the number of times an Order may be reviewed and renewed. The legislation sets out a number of additional requirements for consultation and communication before an Order is introduced, once it is implemented and where it is extended, varied or discharged. PSPOs can be legally challenged under the 2014 Act on certain grounds.
- 3.5 Where used appropriately, proportionately and with local support, PSPOs can be a positive device that help to prevent ASB, and can provide an effective response to some of the issues local residents and agencies face on a regular basis.
- 3.6 In the case of Orders restricting access over public highways (eg. through the installation of gates), the Act sets out specific additional requirements for the consultation process. The council must notify those who may be potentially affected by the Order, let them know how they can see a copy of the PSPO proposals and when they need to submit any responses, and is required to consider any representations made. Councils must also consider the effect of the restrictions on occupiers of premises adjacent to or adjoining the highway, on other people in the locality and, where this is a through route, whether a reasonably convenient alternative is available. These considerations should include, for example, access for emergency services or utility companies.

## 4. OTHER CONSIDERATIONS

4.1 Having regard to the fact that in November 2016, Cleansing Services Attended All Alone Road on 20 separate occasions in 24 months due to

reports of fly tipping, a PSPO, if implemented, could potentially reduce or eliminate entirely those ongoing costs associated with cleansing works not routinely programmed.

4.2 On the basis of the proposed £2000 scheme contribution from Wrose Parish Council, in the event that this Committee allocates 50% of the outstanding £7000 scheme funding, and Bradford East Area Committee effectively matches the £3500 scheme contribution of this Committee, Members for Windhill & Wrose, and Idle & Thackley will be consulted on the scheme proposals in due course.

# 5. OVERVIEW AND SCRUTINY COMMITTEE CONSIDERATION

5.1 This report has not been considered by the Overview and Scrutiny Committee.

## 6. OPTIONS

# 6.1 Option1 -

- That this Committee allocates £3500 as half the required outstanding contribution to promote a Public Spaces Protection Order allowing gates to be installed on All Alone Road. (Recommended)
- That a report be presented to the Bradford East Area Committee, seeking that Committee's approval to allocate the required £3500 shortfall necessary for a jointly funded PSPO promoted by Bradford East and this Committee to address ASB on All Alone Road, Wrose. (Recommended)
- That Wrose Parish Council be advised accordingly. (Recommended)

# 6.2 Option 2 –

 That this Committee resolves not to allocate £3500 towards a jointly funded traffic scheme promoted by Bradford East and Shipley Area Committees to address ASB on All Alone Road, Wrose, and that as a result, the proposed PSPO on All Alone Road be abandoned (Not Recommended)

# 6.3 Option 3 –

 Members may prefer to take a course of action other than that indicated in the above option or the recommendations, in which case they will receive appropriate guidance from officers. (Not Recommended)

# 7. FINANCIAL & RESOURCE APPRAISAL

- 7.1 The combined cost of promoting a PSPO and providing two gates (including their manufacture and installation) would be in the region of £9000. Wrose Parish Council has agreed a contribution of £1250 to the legal costs of promoting the PSPO, and would meet in full the £750 cost associated with the manufacture and installation of two gates. The cumulative total of £2000 from Wrose Parish Council means a residual sum of £7000 (£3500 from this Committee and the same sum from Bradford East Area Committee) would be required.
- 7.2 A financial contribution may potentially be available from the Safer Communities Budget, and if so, that particular financial sum will be reported to this Committee at a future meeting.

# 8. RISK MANAGEMENT AND GOVERNANCE ISSUES

There is a need to ensure that legislative requirements are met before a PSPO can be introduced, and obtaining clear evidence to support this is important. Collating information about the nature and impact of the ASB subject to the PSPO are core elements of the evidence gathering. West Yorkshire Police and the Council's Cleansing Team have supplied non-anecdotal evidence which could be used to support the argument for promoting a PSPO and help ensure it is robust to challenge.

# 9. LEGAL APPRAISAL

There are no specific issues arising from this report.

## 10. OTHER IMPLICATIONS

# 10.1 EQUALITY AND DIVERSITY

In the event that a scheme were developed, due regard would be given to Section 149 of the Equality Act 2010.

# 10.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications

# 10.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

# 10.4 COMMUNITY SAFETY IMPLICATIONS

Whilst there have been no recorded traffic collisions resulting in personal injury on All Alone Road during the five year period ending 9<sup>th</sup> April 2017, the road's use as a means of evading Police pursuit (effectively a 'get-a-way' route'), along with its use by quad bike riders, arguably lends itself to posing a greater than average risk to pedestrians and other road users. The installation of gates would prevent motorised through traffic and thereby reduce this risk. Fly tipping and drug use (specifically the disposal of used syringes) present a potential risk of disease and infection.

# 10.5 HUMAN RIGHTS ACT

There are no human rights implications

## 10.6 TRADE UNION

There are no trade union implications

# 10.7 WARD IMPLICATIONS

Local Ward Members have not been consulted on this report.

# **10.8 NOT FOR PUBLICATION DOCUMENTS**

None

# 11. RECOMMENDATIONS

# 11.1 Option1 -

- That this Committee allocates £3500 as half the required outstanding contribution to promote a Public Spaces Protection Order allowing gates to be installed on All Alone Road.
- That a report be presented to the Bradford East Area Committee, seeking that Committee's approval to allocate the required £3500 shortfall necessary for a jointly funded PSPO promoted by Bradford East and this Committee to address anti-social behaviour on All Alone Road, Wrose.
- That Wrose Parish Council be advised accordingly.

# 12. APPENDICES

12.1 Appendix 1 – Location Plan identifying All Alone Road, proposed location of gates, and adjoining electoral wards.

# 13. BACKGROUND DOCUMENTS

13.1 Public Spaces Protection Orders – Guidance for Councils. Local Government Association.

# **Appendix 1**

